EU Climate and Energy Policy in a Polarising World: Discussing Insights from the Ariadne Project, December 9, 2025

# WHICH GROUPS SHOULD RECEIVE SUPPORT IN THE ENERGY TRANSITION? VULNERABILITY VS. DESERVINGNESS FOR DESIGNING RELIEF MEASURES

Simon Feindt (PIK) & Michael Pahle (PIK)











#### AGENDA

- **>** Welcome and aim of the workshop (5 min)
- > Input by Ariadne researchers (Simon Feindt & Michael Pahle): Vulnerability vs. Acceptability (5 min)
- Interventions by Giulia Colafrancesco (ECCO Institute) & Alessia Fulvimari (DG EMPL) (10 min each)
- > Input by Jacob Edenhofer (Oxford University): "Social acceptability" via deservingness: Promising avenue or cul-de-sac? (10 min)
- **>** Open discussion under **Chatham House rules** (45 min)
- > Concluding remarks (5 min)





# (SHORT-RUN) POLITICAL ISSUES VS. LONG-RUN ACCEPTABILITY



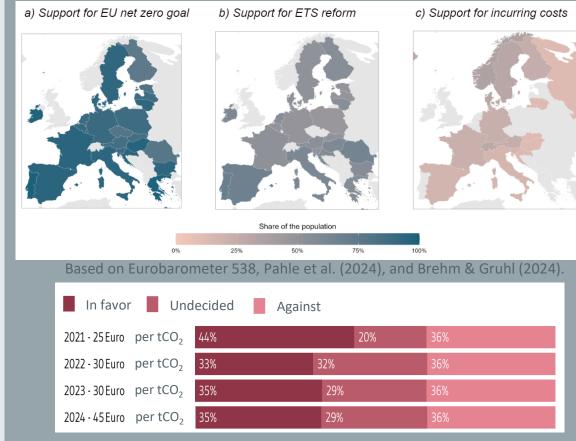
Campaigners press EU to safeguard Social Climate Fund as ETS2 Carbon Pulse 2025 faces delay

# **POLITICO**

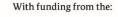
**ENERGY AND CLIMATE** 

# **EU** countries blow climate deadline, putting funds for vulnerable people at risk

Governments are anxious about looming climate policies raising prices, but POLITICO 2025 all but are now late on a plan to access EU aid.



Support for CO<sub>2</sub> price in the building sector in Germany 2021-2024 (Ariadne WW-Panel)







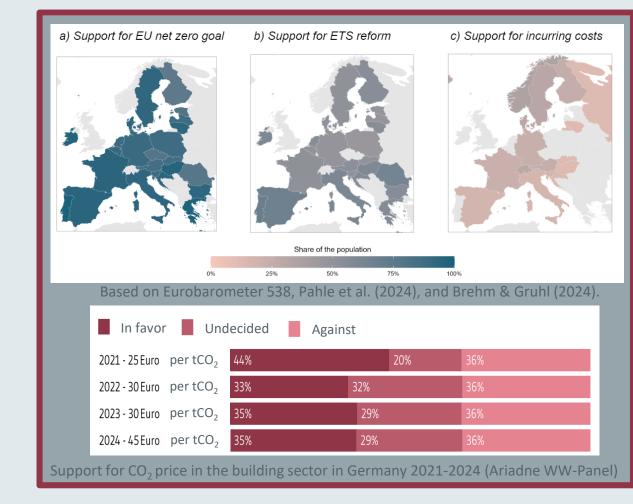
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LONG-RUN ACCEPTABILITY





## THE CENTRAL ASSUMPTION OF THE SCP: ACCEPTABILITY THROUGH ADDRESSING VULNERABILITY

- "88% of Europeans support a green transition that leaves no one behind" EC 2025
- Goal of the SCF: Contributing to leaving no one behind in the transition to a low-carbon economy
- → Identify most-vulnerable households and companies through concepts such as energy/transport poverty
- → Address vulnerability
- → Generate public support for green transition





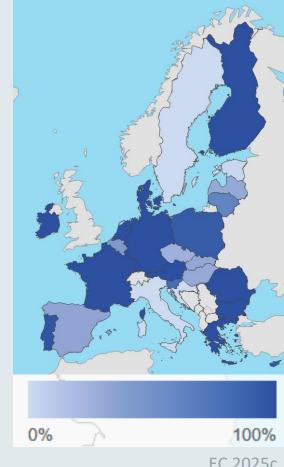


### THE SCF DESIGN: A STEP IN THE RIGHT DIRECTION?

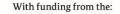
#### "A scandal": Brussels pressed to tighten EU ETS revenue spending rules Carbon Pulse 2025

- Clearer criteria, timeline, and reporting requirements compared to ETS1
- E.g.: first payment request can be made **before ETS2 implementation** but **after milestones and targets** have been achieved (But: only 4 plans submitted so far) EC 2025b
- **High measurability objective criteria** for vulnerability

% of ETS revenue reported as spent on climate action and energy transition in 2024



EC 2025c



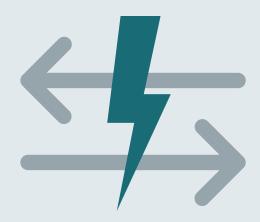




### IS FOCUS ON VULNERABILITY RIGHT FOR PUBLIC ACCEPTANCE?

# High public acceptance

Support for groups of opposed and indignant?



# High social fairness

Support for groups of unjustly burdened?

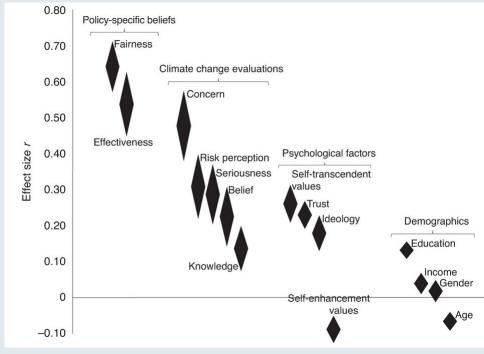




#### WHY IS THERE A POTENTIAL CONFLICT BETWEEN FAIRNESS AND ACCEPTANCE

- Possible gap between objective and perceived burden (and its distribution)
- Transfers and support measures do **not necessarily** lead to political & social agreement
- Socially fair remains disputed

(Perceived) fairness most relevant factor for support



Bergquist et al., 2022





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- Interventions by Giulia Colafrancesco (ECCO Institute, country-level perspective) & Alessia Fulvimari (DG EMPL, EU-level perspective):
  - Are countries successful in targeting vulnerability? What are challenges and barriers?
  - Do you think that vulnerability-focused SCP (even if perfectly implemented) will help to garner public support?
- **>** Input by **Jacob Edenhofer** (Oxford University): "Social acceptability" via deservingness: Promising avenue or cul-de-sac? (10 min)
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